Monitoring matters: debt seniority, market discipline and bank conduct

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Do debt holders monitor banks?

► Method: difference in difference - effect of exogenous change in debt priority law to establish causality as law affects only state-chartered bank (control group = nationally-chartered banks)

Results:

- i) private debt holders react asymmetrically to change in priority claim order depending on direction of move in priority ladder
- *ii*) change of law has an economically significant impact of banks financial health (Z-score, non-preforming loans)
- ► **Contribution**: provides new evidence by making use of a new identification strategy and interpreting result *i*) as evidence of monitoring and result *ii*) as evidence of efficiency of monitoring

Motivation: Crucial for regulation design to empirically assess monitoring

1. Indirect assessment of deposit insurance negative effect

If non-insured debt holders monitor and are efficient, we have a measure of risk-taking shifting induced by deposit insurance

2. Debt priority order: another regulation tool?

If could identify type of debtors who monitor more efficiently (for a reasons exogenous to their place in priority ladder), conferring them a higher rank would reduce risk-taking

What is market discipline?

- Monitoring by a debt holder motivated by the fact that bank's behavior impacts its probability of default and therefore its own probability of being repaid
- If debt holder monitors, should react to any change in banks behavior that modifies its risk profile: different investment strategy etc.
- Reaction can take form of modification of price or of quantity of debt supplied
- By reacting, the debt holder has an impact on the banks' action: debt holds choice of debts enters the bank decision and modifies it

How to test for market discipline?

- Key: debtors should react to any action of the bank that modifies the probability of default
- Examples in the literature, try to identify relationship between:
 - withdrawal of uninsured deposits and imminence of failure (Goldberg Hudgins 2002)
 - financial condition and CD rate (Crane 1976, Cramer Rogowski 1985)
 - between subordinated debt rates and measures of bank performance (Avery et al. 1988)
 - rate on CDs and bank's riskiness (Baer Brewer 1986)
 - downgrade of debt by Moody's and reliance on insured deposits (Billet et al. 1998)



Interpretation of paper's results

- Result i Fact that cost for non-deposit funding increases (and quantity decreases) because of depositor preference law interpreted as evidence of monitoring
 - Could it be the reflect of higher risk independently of any monitoring?
- Results ii Fact that following announcement of law banks
 Z-scores increase and non-performing loans decrease (= better financial health) interpreted as evidence of efficiency of monitoring
 - ▶ Isn't set of results *ii* the relevant evidence to identify monitoring? Could interpret as banks anticipating a reinforced monitoring = market discipline
- ► Suggestion: interpret price effect as riskiness effect and quantity effect as (un)willingness to monitor?

Clarification - More details on why nationally chartered banks are not "treated"

- Exact definition of the two status?
- Could imagine an indirect effect of law on nationally-chartered banks (even if concerns only state-chartered banks) through an effect on market price of funding?
- ► Probably market share of state-chartered banks too small to make price move on markets where nationally-chartered banks find funding (international market?)
- ► So that no violation of Stable Unit Treatment Value Assumption?

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Questions

- Parallel trend of controlled and treated groups shown unconditionally but variation exploited (in specification, controls and State*Quarter fixed effect) assumes parallel trend within each state: should redo t-test including controls and State*Quarter dummies?
- Could being nationally or state-chartered endogenous to policy (to avoid or benefit from the law)? Then maybe should not control for it? Do some banks change status during period studied?
- Successive adoption of law: start to move before in States where law adopted among the last? or checked by t-test on parallel trends?

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Conclusion: a very nice paper with crucial implications!

- Very important paper for regulation design that sheds new light on the debate
- New identification strategy, very nice setting